Building trust and collaborating with others: challenges for a sustainable peace in Caquetá, Colombia

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Abstract

What is at the heart of peace building after five decades of violence and civil war in Colombia? A peace agreement signed between the Colombian government and the Revolutionary Armed Forces of Colombia (FARC) guerillas is shifting the power balance in many regions of the country. Demobilization and disarmament imply that FARC abandon its long-standing role as a powerful referee of economic, social and political affairs in certain regions. Simultaneously, the Colombian State intends to enter a region where distrust has been prevalent because of decades of State absence. In the Amazonian department of Caquetá, considered a FARC stronghold, 300 families are currently facing the challenge of implementing the peace agreement in their territory while also deciding over the road to sustainable development. This process entails trusting others, collaborating, and deciding over health and education services, environmental and economic issues and even aspects of everyday life. The Paisajes Conectados program (Connected Landscapes), implemented by Colombian NGO Fondo Acción since 2013, focuses on reducing deforestation and promoting sustainable development in two municipalities of Caquetá, is building new skills and sharing knowledge with the local communities in order to strengthen governance and participation. This paper presents the findings of a field practicum, developed with the objective of determining community perceptions about the Capacity Building and Governance Strategy implemented under the Paisajes Conectados program in the context of a transition from conflict to peace. Among other results, the practicum revealed that communities in Caquetá identify the need to develop skills for conflict resolution, cooperation and teamwork, and to strengthen the mechanisms to participate and endorse the agreements that are relevant to their lives and the territory.

Introduction

Colombia and conflict have gone down in history hand in hand. Even though the country elected the first democratic government in South America, 150 of the 200 years since Simon Bolivar and his army gained independence from Spain have been scarred by civil strife (Killcullen and Milles 2015). In 1819, the new nation was politically divided between Centralists and Federalists, led by Bolívar and fellow patriot Santander respectively. These gradually evolved into the Conservative and Liberal parties by the 1840s. Both factions spent most of the 19th and half of the 20th centuries struggling for political power (Killcullen and Milles 2015). The confrontation reached a high point in 1948, when Jorge Eliecer Gaitán, a populist politician running as Liberal presidential candidate, was murdered. The magnicide sparked a dark period called “La Violencia” (Killcullen and Milles 2015), that took the lives of some 300,000 people and displaced thousands from rural areas to the main cities (Killcullen and Milles 2015).

In an attempt to end the conflict, Liberals and Conservatives signed a covenant in 1956 where both parties agreed to share power (Killcullen and Milles 2015). Though the period (1958-1974), dubbed the National Front, achieved the purpose of quelling violence it also blocked political pluralism, failed to deliver equity and generated widespread discontent. “Colombia’s temperate,
urbanized, populated, developed center contrasted with its tropical, rural, sparsely inhabited, neglected periphery. Structural inequality and lack of opportunity created a fertile ground for revolutionaries seeking to overthrow the system.” (Killcullen and Milles 2015, 118). By 1964, in the middle of the political truce, Colombia had two guerrilla groups: the Marxist-Leninist Revolutionary Armed Forces of Colombia (FARC) and the Maoist National Liberation Army (ELN). Moreover, under the claim of electoral fraud in the 1970 elections, the last held under the National Front, a new urban guerilla group, the M-19, entered the scene.

According to these groups, armed struggle was the only option to achieve social justice. They financed subversion through kidnapping, extortion and bank assaults, and by the 1980s began “taxing” coca crops (Killcullen and Milles 2015). It didn’t take long for FARC and the paramilitary armies created to counter them to connect with the complex network that produced and exported cocaine to the US and Europe (Killcullen and Milles 2015).

Participation in the drug trade meant growth for the illegal armies and a significant escalation of the armed conflict. By the last decade of the past century, violence, drugs and social injustice made Colombia look like a failed state (Killcullen and Milles 2015). FARC controlled large swaths of the country including two of the biggest regions, Meta and Caquetá. In 2002, following a failed peace negotiation process with FARC, President Andrés Pastrana negotiated “Plan Colombia”, a US-backed military and intelligence strategy aimed at strengthening the rule of law and combatting FARC and other illegal groups. President Álvaro Uribe Vélez continued the plan for eight more years, delivering accurate blows and debilitating FARC and other sources of violence and destabilization (Killcullen and Milles 2015).

However, the conflict was not over and the military, social and economic costs were becoming unsustainable. When President Juan Manuel Santos took office in 2010, he focused on finding a “third way” out of a conflict that had given the country a shameful record (Santos 2014). “After Syria, Colombia has the world’s largest number of internally displaced people. This has bred food insecurity and loss of livelihoods; it is associated with child labor, school desertion and sexual exploitation – as well as the recruitment by armed groups of thousands of mostly indigenous children” (World Food Programme 2016).

The Peace Process

“The word is “opportunity”. We must not limit peace to the silence of the rifles. The most remarkable issue is that today there are new opportunities to believe in, create, and re–construct ourselves through dialogue and respect.”

Humberto de la Calle, Head of the Colombian Negotiation Team, 2016

During four years, the Colombian government negotiated a peace accord with FARC. The process started in March 2011. “Initial contacts [were] kept confidential to protect [the] process’s early viability” (de la Calle 2016). With a defined agenda, the negotiations went public in October 2012 The agenda included five topics: rural reform, political participation, illicit drugs, victims, and the end of the conflict, and contemplated the design of a system of transitional justice to deal with war crimes as well as measures to implement, verify and endorse the process (Peace Goverment Team Colombia 2016).

Negotiations ended successfully in August 2016, and the peace agreement was presented to Colombian citizens and international authorities (Peace Goverment Team Colombia 2016). For the first time in 52 years of continuous war against FARC, an opportunity to believe in peace was possible. However, during the subsequent poll to ratify and implement the agreement, half of the
country opted against it due to concerns about the treatment of the rebels (Reiter 2016). “The justice components of the peace agreement, which centered on truth, reconciliation and reintegration, rather than solely on trials, were tantamount to allowing rebels to get away with murder” (Reiter 2016). After a month of re-negotiation, FARC, the Government and opponents of the initial agreement reached a “new final accord” that improved legal provisions, particularly defining the types of crimes that would be dealt with by special judges, and providing clarity on how FARC was going to become a political party (Peace Goverment Team Colombia 2016).

The department of Caquetá

Caquetá has a total area of 88,965 sq km (four times the state of New Jersey) and a population of 465,477; 46% is between the ages of 15–44 and 80% live in rural areas (Caqueta Government 2014). The life expectancy rate is 69.6 years for men and 64.9 years for women, and the population growth rate is 12.93% (Caqueta Government 2014). Less than half of Caqueteños (46.2%) have finished elementary school and 35.8% have graduated from high school. Barely 30% of those living in rural areas have full access to public services like sanitation, electricity and potable water (Caqueta Government 2014). Data for 2015 reveal that 41.3% are living in poverty, 117,315 more than those reported in 2014 (Valencia 2016).

The department’s heterogeneous population is composed mostly of colonos: displaced families during La Violencia years that came from nearby Andean departments such as Huila and Tolima looking for new opportunities in the sparsely populated and “open lands” of Caquetá (Arcila, et al. 2000). This involuntary migratory process was complemented during the 60’s by state-sponsored colonization. By 1964 Caquetá had some 100,000 inhabitants; the central government promised land and loans and managed to attract large numbers of dispossessed families from other regions but the colonization attempts were economic failures (Arcila, et al. 2000).

Caquetá has always been in the periphery. The region has historically represented an opportunity to colonize and secure a piece of land (Arcila, et al. 2000), yet land tenure is uncertain. Moreover, soils have poor quality and this makes it very hard to produce good yields. Most of the region is isolated; road infrastructure is deficient and rivers are the main communication routes (Arcila, et al. 2000).

The region’s long history of war and pervasive neglect by the central state created a power void that was readily filled by FARC. The rebels took over some of the sixteen municipalities in Caquetá by the late 1970’s. They did not face much opposition from locals; instead, they found that most believed in the ideal of an equitable society and blamed the government for their poverty. FARC had an identical speech and used marketing to discredit the government (Arcila, et al. 2000). The rebel army soon became a parallel authority (Arcila, et al. 2000). Nevertheless, over the years an active local movement of farmers and ranchers sprouted. Rafael Orjuela, a community leader from Cartagena del Chairá, recalls “in the times of the guerilla, we had the initiative of creating a manual that contained sixteen environmental provisions ranging from prohibiting logging on river banks to barring entry to the reserve zones that we the communities had created.” (Semana Sostenible 2017)

During the 80’s and 90’s the insurgent illegal army built up its presence in the region. They recruited adults and children from rural areas, cultivated and protected coca crops, charged coca paste “taxes”, opened and controlled cocaine trade routes and established connections with drug kingpins (Arcila, et al. 2000). FARC also made alliances with local politicians in order to protect their interests. In several elections the armed group coerced civilians to vote for their candidates (Nunez and Moreno n.d.), while also kidnapping, threatening or murdering political rivals (Arcila,
et al. 2000). According to official data, internal conflict victims in Caquetá totaled 372,661 (Ciro 2016). These include victims of homicide, forced displacement and kidnapping. The graph shows how in the final part of the 20th century and early 21st, displacement (purple), and kidnapping (green) ravaged the department.

Implementation of the peace agreements promises to turn the page for this region. The government has announced investments in public goods and local development. Implementation requires unusual levels of participation and consultation with local communities, as decisions over development will have to originate from the bottom up. These new rules will have an impact on the way different stakeholders interact, plan, decide, implement and measure impacts and results that affect communities and their well-being.

One of the most significant changes will be FARC’s compromise to disarm, demobilize and act politically. “FARC reiterates its disposition to use only words as a weapon to build the future. Count on us, peace will triumph,” declared FARC’s top commander Rodrigo Londoño last October. If the bells toll for peace there will be new rules (institutions) for collaboration, participation and decision-making in Caquetá and other parts of the country where up to the present, weapons and intimidation prevailed in the absence of the rule of law.

Field practicum approach: Collaborative planning and community capacity building

The peace agreement changes the institutions or rules of the game that influence decision-making; this makes the traditional decision-making model obsolete. As noted, the traditional approach does not work because “it assumes the world is rather like a machine which can be designed to produce particular outputs by smart enough people, when in reality our contemporary society is complex, dynamic and evolving” (Innes and Booher 2003, 6). The bottom-up collaborative planning process required under the peace agreement is grounded in the belief that local communities know best the realities they face, that they are complex, diverse and dynamic (Chambers 1995).

The collaborative planning approach is a more effective strategy for dealing with conflict where other practices have failed (Innes and Booher 1999). Collaborative planning is a social response to changing conditions in increasingly networked societies, where differences between communities and individuals are growing, and where accomplishing anything significant requires creating flexible, innovative linkages among many players (Innes and Booher 1999). In this approach, outcome and process are valued in the same way (Innes and Booher 1999), and pluralism is an opportunity for innovation and creativity.
Collaborative planning is based on the idea that solutions can be achieved through dialogue that engages all those with different interests around a task or problem. It requires that every stakeholder is equally informed, prone to listen to the concerns and expectations of others and to respect differences (Innes and Booher 1999). This produces two different outcomes. Tangible outcomes comprise agreements, policies, decisions, strategies or new ideas for approaching a problem (Innes and Booher 1999). Intangible outcomes include social and political capital formation: stronger relationships, enhanced trust, a mutual understanding of diverse interests, and thus genuine communication and joint problem solving (Innes and Booher 1999). Oftentimes intangible results become the foundation for future teamwork.

Community Capacity Building (CCB) is the increase in community groups’ abilities to define, assess, analyze, and act on any important matter for them (Gibbon, Labonte and Laverack 2002). The capacity of a group depends on the resource opportunities or constraints (political, ecological, and environmental), and the conditions in which people live (Gibbon, Labonte and Laverack 2002). It is important to understand that “community capacity is neither seen as means or as end, rather it is viewed as both. It is not substitute for program goals or objectives but it creates a separate set of objectives that run parallel to those of specific programs. This is called a ‘parallel track’ approach in which community capacity is strengthened at each stage of the project.” (Laverack 2005).

Building community capacity is a central and shared concern for funding agencies, implementing organizations and communities because it enables the development, implementation, and maintenance of effective community-based projects (Goodman, et al. 1998). There are nine dimensions that ascertain capacity building in a community according to Marion Gibbon, Ronald Labonte and Glenn Laverack (2002) (Table 1). These dimensions allow identifying the skills, resources and knowledge communities have; all dimensions are equally relevant.

Table 1. Dimensions of community capacity building. Adapted from Gibbon, Labonte and Laverack, 2002

<table>
<thead>
<tr>
<th>Domain</th>
<th>Description</th>
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<tbody>
<tr>
<td>Participation</td>
<td>Participation is basic to community empowerment. Only by participating in small groups or larger organisations can individual community members better define, analyse and act on issues of general concern to the broader community.</td>
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<tr>
<td>Leadership</td>
<td>Participation and leadership are closely connected. Leadership requires a strong participant base just as participation requires the direction and structure of strong leadership. Both play an important role in the development of small groups and community organisations.</td>
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<tr>
<td>Organisational structures</td>
<td>Organisational structures in a community include small groups such as committees, and church and youth groups. These are the organisational elements which represent the ways in which people come together in order to socialise, and to address their concerns and problems. The existence of and the level at which these organisations function is crucial to community empowerment.</td>
</tr>
<tr>
<td>Problem assessment</td>
<td>Empowerment presumes that the identification of problems, solutions to the problems and actions to resolve the problems are carried out by the community. This process assists communities to develop a sense of self-determination and capacity.</td>
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<tr>
<td>Resource mobilisation</td>
<td>The ability of the community both to mobilise resources from within and to negotiate resources from beyond itself is an important factor in its ability so achieve successes in its efforts.</td>
</tr>
<tr>
<td>‘Asking why’</td>
<td>The ability of the community to critically assess the social, political, economic and other causes of inequalities is a crucial stage towards developing appropriate personal and social change strategies.</td>
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<tr>
<td>Links with others</td>
<td>Links with people and organisations, including partnerships, coalitions and voluntary alliances between the community and others, can assist the community in addressing its issues.</td>
</tr>
<tr>
<td>Role of the outside agents</td>
<td>In a programme context, outside agents are often an important link between communities and external resources. Their role is especially important near the beginning of a new programme, when the process of building new community momentum may be triggered and nurtured. The outside agent increasingly transforms power relationships between herself/himself, outside agencies, and the community, such that the community assumes increasing programme authority.</td>
</tr>
<tr>
<td>Programme management</td>
<td>Programme management that empowers the community includes the control by the primary stakeholders over decisions on planning, implementation, evaluation, finance, administration, reporting and conflict resolution. The first step toward programme management by the community is to clearly define the roles, responsibilities and line management of all the stakeholders.</td>
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The Paisajes Conectados program: An alternative for conservation and sustainability in Caquetá

“For over thirty years, FARC rebels taught us that all things coming from outside were a threat to our land and rights. They said that outsiders only wanted information, and that nothing good would come from them (…) Fondo Acción is the first NGO that has challenged the idea that all Caquetá communities are rebels and terrorists; they wanted to work with us, to help us understand how valuable and important we are, through the forest conservation program. They have earned our trust, and they proved that outsiders are not always the bad guys,” said Victor, a participant in Paisajes Conectados.

In 2013, closely following the official launch of peace talks with FARC, Fondo Acción, a Colombian NGO, began implementing the Paisajes Conectados program in Caquetá. The program is based on the assumption that “if provided with alternative sources of income and the appropriate tools for governance, local populations can actively reduce forest clearing and natural habitat degradation.” (Fondo Acción 2015, 3)

To achieve this change, the program has three strategies:

(i) Reduce deforestation by promoting alternative, profitable, environmentally sound, low-carbon economic options, food sovereignty and sustainable livelihoods for rural communities;
(ii) Strengthen and empower local civil society and local/regional governments;
(iii) Create conditions to enable performance-based payment mechanisms (Fondo Acción 2015).

Fondo Acción works with fifteen local community-based organizations and external decision makers such as public officials in the rural areas of the Solano and Cartagena del Chairá municipalities in Caquetá. The NGO provides support (financial, technical, strategic communications) and stimulates a collaborative planning approach backed by a Community Capacity Building and Governance Strategy (CBGS). The CBGS process involves:

- Determining capacity building and strengthening needs in the intervention areas
- Conducting capacity-building activities with individuals and organizations from local communities, NGOs and governments, using the following instruments:
  - Coaching: The Leadership School (Escuela de Líderes), is a coaching program for community leaders and local teams to improve their individual, social, communication and organizational skills, build leadership and create high performance teams;
  - Training: Field Schools (Escuelas de Campo), Learning Routes (Giras de Intercambio) and workshops facilitate sharing best practices on issues related to natural resource management, associativity, management, information systems and communal voluntary action.
  - Formal education: Community members have access to the Certificate in Rural Development in the Amazon, offered in partnership with Amazonia University.
- Creating platforms for civil society participation to facilitate agreements on guidelines and regulations for sustainable management of natural resources between local governments and the community.
- Designing or strengthening mechanisms for sustainable planning and development (Communal Development Plans, Land Management Municipal Plans, Local Community
Methodology

The field practicum intends to determine community perceptions about the Capacity Building and Governance Strategy (CCBGS) implemented under Paisajes in the midst of a transition to peace. This qualitative and participatory assessment also identifies strengths and weaknesses of the capacity-building strategy so that Fondo Acción can fine-tune the strategy.

The approach uses semi-structured interviews and workshops with a sample of program participants from both localities. These people have participated in Paisajes Conectados for at least six months, in capacity building and governance activities and/or as beneficiaries of small grants and other program investments. The approach assumes that people are able to relate to and recognize the nine dimensions if they have enough information about the program and if the questions and instruments are clear and culturally appropriate. I applied these filters to select interviewees and workshop participants. University of Florida professors, Fondo Acción team members and community members revised and tested the questions and workshop activities before field implementation.

I conducted the following activities:

1. Documentary review of ten relevant publications by Fondo Acción under the CCBGS.
2. Semi-structured interviews with five Fondo staff members from the Paisajes Conectados team.
3. Twenty-two semi-structured interviews with program participants (men and women between 21 and 65 years old; 65% were men) in Solano and Cartagena (Annex 1). Nine interviews in Cartagena were conducted during the Leadership School (May 17-19, 2017). Eleven interviews were conducted in Solano during the delivery of small grants (May 17-21, 2017). I had two additional interviews with the director of the Caquetá Women’s Platform and with a Professor from Amazonía University. Both have been closely involved with the CCBGS since 2014.
4. One workshop with twenty participants (evenly distributed between men and women, ages 18 to 65) in Solano. (Annex 2).
5. One workshop with eleven program participants (evenly distributed between men and women, ages 18 to 65) in Cartagena del Chairá. (Annex 2).

To analyze the data I transcribed all the interviews and workshop outcomes. I treated all nine dimensions categories of analysis and classified all answers and information in these dimensions. This is the first assessment that has been carried out with the information. Further analyses will take place during the fall 2018 using N-Vivo software under the advice of University of Florida professors. Therefore, the following results are preliminary and were shared with Fondo Acción before leaving Colombia in July 2017.

Results

In 2015, Fondo Acción started a community capacity building and governance strategy that focused on strengthening skills and abilities relevant to sustainable natural resource management. It also included training individuals to lead and participate in public policy debates on topics such as food security, sustainable rural development, sustainable cattle ranching, gender and conservation.
The assessment has revealed that program participants from both localities recognize the importance and usefulness of this strategy and value the acquired skills and capacities; they appreciate the Field Schools (ECAs), Learning Routes, Leadership School and workshops. Participants acknowledge that they have learned practical skills, technical abilities and knowledge to improve farm planning, productivity, natural resource management, project design, and communication, among others. The Leadership School has helped them to take on active roles in their communities and to realize how these roles differ from FARC-style leadership. Indeed, participants highlight the importance of building new local leaderships for Caquetá.

Communities are now facing a dual challenge: managing a territory without FARC power behind and learning to negotiate with public organizations that are now knocking at the door. Practicum interviews and workshops revealed that leaders, community members and the Fondo Acción team are aware of the need to acquire and use new skills for the post conflict setting. Communities identify the need to develop abilities for conflict resolution, cooperation and teamwork, and to strengthen the mechanisms to participate and endorse the agreements that are relevant to their lives and the territory.

Spider web representations elaborated by workshop participants reveal their perceptions in the nine dimensions (Solano includes three nodes: Herichá (1), Mononguete (2) and Las Mercedes (3); Cartagena includes three local groups).

**Spider web representation** of Solano. **Spider web representation** of Cartagena del Chairá.

Participation and leadership are strong attributes of both communities. The conflict has forced them to build local leaderships and to empower people to negotiate with legal and illegal armed actors. In fact, the decision to let Fondo Acción in resulted from a long negotiation between community leaders and FARC.

Solano participants identified strengths in participation, leadership, program management and resource mobilization. Their weakest dimensions are the ability to work with others (external and internal actors) and the capacity to formulate questions (‘asking why’). The testimonies and workshop revealed two possible reasons for the first finding. For years, FARC played several roles: it was an environmental authority; it administered justice and served as referee in everyday issues (divorces, thefts, homicides, etc.); it decided on social and economic matters, thus leaving little space for autonomy or collaboration. They also argued that a culture of mistrust has prevented them to work with others. On the ‘asking why’ dimension, participants recognized that
though they inquired about benefits and subsidies offered by projects, they never went beyond these questions to delve on the political, social or environmental consequences of these projects. “Those of us who decided to participate in the program were called naïve. They said Fondo Acción was going to take our farms from us, that they were lying, and they encouraged people to abandon the program. We told them that before this program, nothing had come to Solano so we had little to lose. Three years later, several families are asking to be part of it. Fondo Acción did not let us down,” said Alirio, one of the first participants in Solano.

In Cartagena del Chairá, the results were different. The strongest dimensions were the organizational structure, problem assessment capacities, leadership skills and the disposition and ability to collaborate with others. Participants argued that the strongest dimensions have resulted from the political and social work of FARC with the Juntas de Acción Comunal (JAC), the main authority at the communal level. “The movement (FARC) gave us health, education, technical assistance, and dedicated time and resources to help us create strong civil organizations. But we were the ones who decided to let them (Paisajes Conectados) come to Cartagena, not FARC,” said Ricardo, from the Cartagena community.

After the peace agreement was signed in 2016, the Cartagena del Chairá communities decided to keep the organizational structure they had because they considered it an effective mechanism to deal with the arrival of the central government’s programs and institutions. The Cartagena participants argue that the disposition and capacity to work with others is a core value and that it has resulted from the formation received from FARC; hence, collaborating with other JACs and organizations is a common practice.

Another finding from the interviews and workshops was the role of women. According to program data, most of the participants in Paisajes Conectados are women. This is uncommon in the Caquetá male-dominated society and culture, according to the Women’s Platform. Women were more willing to join the program, motivated their male partners to participate, and encouraged other women and local organizations to trust Fondo Acción. Most of the male interviewees acknowledged that they did not believe in the program and its activities; this perception changed when their wives began receiving materials, small grants, and training in sustainable agriculture, and when they witnessed how women participated readily in program-related design and decision-making.

Conclusions

The new post-conflict scenario forces the communities in Caquetá to agree on the topics that are important for the community, and to respect those agreements without the presence of FARC. Fondo Acción could fine-tune the community capacity building strategy to include training and formation in conflict resolution, team work/collaboration techniques and practices, trust building and a critical perspective (involving the ‘asking why’ dimension).

These skills and capacities should help communities to deal with the changes and new power relations that are opening under a post-conflict scenario and to increase their collaborative planning performance. Furthermore, by including these topics in its capacity building strategy, Fondo Acción would have a stronger ground in governance. The most likely situation implies that Fondo Acción consolidates as a bridge and a facilitator between the government and the Solano and Cartagena community-based organizations.

In addition, the NGO has the opportunity to strengthen its presence in the territory through the work with women and local leaders. Women have helped the Paisajes Conectados program to
remain in both municipalities, hence, the NGO could work closer with them in capacity building activities in order to empower women of the region to lead projects in their communities and break down or counter gender inequality and bias. Furthermore, leaders in the region feel that Paisajes Connectados and the Leadership School has given them the opportunity to change the idea that leaders are synonymous with terrorists. Fondo Acción might also want to consider supporting new young leaders.

Bibliography


Annex 1

Interviews with people of the community

1. Can you please give me your full name?
2. How long do you live in Caquetá?
3. Were you born in the region? If you don’t How did you arrive to Caquetá?
4. What the thing that you like the most about the region?
5. What attributes have the people of your community?
6. What do you cultivate in your farm, what animals do you have?
7. How do you find out about Paisajes Conectados and Fondo Acción?
8. What is the purpose of the program?
9. What kind of vinculation do you have with Paisajes Conectados (employee, beneficiary)?
10. How long do you work in the program’s activities?
11. How was this place before Paisajes Conectados started?
12. Regarding the activities, you have worked, is there anyone that you remember the most? Why?
13. Where do you traditionally gather for the meetings and activities?
14. Who participate in these activities? Do you remember somebody in particular?
15. If you can tell me the three things that the program has taught you, what would it be?
16. How have your life changed since you are in the program?
17. Who makes the decision about what is going to be made in the community?
18. Can you please describe how was and how is the process to implement a project in the community?
19. How would you describe the work that the community is doing with with Fondo Acción?
20. What do you like about the work with this organization?
21. What do you want to be different? Why?
22. Which are the most important resources that the community give to participate in the programs or projects (time, logistics, food)?
23. Do you work with other organizations? If yes how is the relationship with them?
24. How have your life changed since you are in the program?
25. How do you imagine the region in a couple of years?
26. What should happen in order to make the think you imagine real?
27. Any final comment that you want to add

Annex 2
Community workshop
Objective: To identify what dimensions from the community capacity approach have materialized in the communities of Caquetá that have been beneficiaries of Fondo Acción's interventions.
Target population: Men and women between 18 and 70 years-old.
Time: 4 hours
- The activity will be recorded all the time

Workshop Guide
1. Greetings (10 min)
   When people arrive the facilitator gives each person a name tag to write his/her name.

2. Icebreaker Name and throw (20 min): To help learn another’s name in an enjoyable and non-threatening manner. Participants make a circle, and the facilitator says her name and throws a ball to another person. The second person says his name and throws the ball. This process continues until everyone has said their names and threw the ball. After two rounds, facilitator throws the second ball in the same order she did the first time. Participants must be aware of saying their name and throwing the ball in the order they did the first time. In the end, the circle will have three balls and will force that participants be aware to say their name and throw the ball in a specific order.
   Materials: 3 balls

3. Meeting objectives and establishing rules of participation (15 min).
   The facilitator takes the objectives written on flip chart paper to the meeting, and puts them in a visible location after participants sit after the first activity. To establish the rules for participating, the facilitator asks the people to write what they think the rules should be on a piece of colored paper, and then to tape the paper onto the wall. When everyone has finished his/her paper, the facilitator asks which is the most important paper on the wall, and on another piece of flip chart paper writes down what people say. At the end, the facilitator will ask them if they are comfortable following the rules of participation written on the flip chart.

4. Exercise #1 (60 min): Spider web representation
   The objective of the activity: To identify what dimensions of the CCB are acknowledged by the beneficiaries of Fondo Acción's projects and the why they acknowledged them.
   The facilitator asks each participant to fill in the matrix individually (below). After 15 minutes the facilitator divides the group into three smaller groups and provides instructions to fill in the matrix again together in a flip chart. After 30 minutes, the facilitator asks the small groups to make a round table and present the form. Meanwhile, the facilitator takes notes. Once small groups finish the presentations of their matrices, the moderator closes with the ideas that come up from the activity.
   Materials: matrix prints, markers, stickers, pens, tape, note-taking poster, 3 big spider webs.

5. Transition between activities (5 min): Moderator goes around the circle and asks participants which of the dimensions are more important for them to make better community decisions.
6. **Exercise #2 (80 min): Social mapping and timeline**

Objective of the activity: To identify what places have been used and what activities have occurred in the projects that are acknowledged by the community.

6.1 Participants sit around a table and the facilitator gives them a flip chart. Then, she asks the group to organize themselves into a line from the earliest (January) birthday to the latest (December). Once they have formed a line, the moderator asks them to take a marker and draw on the paper when the program starts, what activities they remember and when did the meet the last time. When they finish, the facilitator ask participant to discuss the timeline.

6.2 Energizer: All move who...

Stand or sit on chairs, in a circle, with one person (Facilitator first) in the middle. Say 'All move who...' and then add, for example: are wearing something blue; traveled more than a day to get there; got up this morning before 4 am.

6.3 The facilitator divides the groups again two groups: men and women. Moderatos gives a map of Solano and ask each group to draw the places (church, school, community center) where they have had activities of the projects and identify what activities they have developed in those places. After 30 minutes, the facilitator asks them to present their work and comment on them. Meanwhile, facilitator takes notes. Once small groups finish the presentation, facilitator makes a closing with the ideas that came up from the activity.

Materials: 2 big copies of Solano's map, markers, note taking poster

7. **Break (15min):** NGO will provide the snacks for the break.

8. **Final reflection (30 min):**

Objective of the activity: To summarize and clarify ideas that have come up from the activities

Considering the activities that were made, the facilitator asks some clarifying questions about the activities and ask the participants to give a conclusion about the results of the activities, community’s characteristics, and the skills they have honed through the project’s.

<table>
<thead>
<tr>
<th>Dimension</th>
<th>Statement</th>
<th>Grade</th>
<th>What are the reasons for this grade?</th>
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</thead>
<tbody>
<tr>
<td>Participación (Participation)</td>
<td>Participation is mandatory for the empowerment of the community. Participating in large or small spaces, people from the community can reflect, analyze and act in the issues that are important for the community</td>
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<tr>
<td>(leadership)</td>
<td>Leadership in the community is exerted by different people in the community such as women, men, young, elders, indigenous, and it allows the development of the community</td>
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<td></td>
<td>(People who are acknowledged as leaders enable community to have more support from other organizations, access to resources (economic, material) and better understanding among the people who belong to it)</td>
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<tr>
<td>(Organizational structures)</td>
<td>Community involves different actors as the church, school teachers, Young people, women organizations to analyze the problems of the community and propose solutions</td>
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<tr>
<td>(Problem assessment)</td>
<td>(Community is able to identify the causes and solutions to the problems it has)</td>
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<tr>
<td>(Resource mobilization)</td>
<td>(Community is able to mobilize resources (human, financial, materials) inside and outside of the community to manage solutions to the problems that affect it)</td>
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<tr>
<td>(Asking why)</td>
<td>(Before making a decision, the community is able to inquiry about the political, economic and social consequences that could arise from the decision it makes)</td>
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<tr>
<td>(Links with others)</td>
<td>(Community is able to manage alliances with other communities or organizations to develop or implement their projects)</td>
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<tr>
<td>(Role of the outside agents)</td>
<td>(Community is able to work with external organizations like the local government, non-profit organizations, private companies to mobilize resources and technical support for developing their own projects and activities)</td>
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<tr>
<td>(Program management)</td>
<td>Community has the control, independence and power to decide over the design, implementation and evaluation of the programs and projects that are implemented in their territories</td>
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<td></td>
<td>(community has roles in its organization to manage the projects and the decision-making process)</td>
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</tbody>
</table>

*Adapted from (Gibbon, Labonte and Laverack, Evaluating community capacity 2002)*